## Message Text

## CONFIDENTIAL

PAGE 01 MUNICH 00419 151445Z ACTION EUR-12

INFO OCT-01 ISO-00 SS-15 PM-04 SP-02 PRS-01 INR-07 /042 W

-----151501Z 048780 /53

R 151410Z FEB 77 FM AMCONSUL MUNICH TO SECSTATE WASHDC 8091 INFO AMEMBASSY BONN

CONFIDENTIAL MUNICH 0419

FOR EUR ARMITAGE

E.O. 11652: GDS

TAGS: SOPN, PFOR, UR

SUBJECT: BUKOVSKY MEETING WITH THE PRESIDENT

**REF: STATE 029246** 

- 1. BACKGROUND: BUKOVSKY HAS STATED PUBLICLY THAT HE CONSIDERS WORK OF RL, BBC, VOA AND EUTSCHE WELLE IMPORTANT BECAUSE THESE RADIOS FACILITATE DISSEMINATION OF "SAMIZDAT" WITHIN USSR AND BECAUSE THEY ARE "SOLE SOURCE OF INFORMATION THE SOVIET PEOPLE HAVE." IN PERSONAL MEETING WITH RL DIRECTOR, HE CHARACTERIZED RL AS "OF COLOSSAL IMPORTANCE." HE BELIEVES THAT AS RESULT OF DETENTE AND HELSINKI AGREEMENTS, EXISTENCE OF THESE STATIONS HAS BEEN THREATENED.
- 2. BUKOVSKY IS ESEPECIALLY CONCERNED ABOUT RL BECAUSE
  HE BELIEVES ITS CURRENT POLICY GUIDELINES ARE NO RPT NO DIFFERENT
  IN SPIRIT AND PUROPSE THAN INSTRUCTIONS FROM SOVIET MVD.
  HE HAS PREPARED POINT BY POINT ANALYSIS OF CURRENT (DECEMBER
  1, 1976) RFE/RL PROGRAM POLICY GUIDELINES, FOCUSSING PARTICULARLY
  ON THE ELEVEN "RESTRAINTS" (SEE PP. 5 AND 6). BUKOVSKY
  HAS TAKEN SPECIAL EXCEPTION TO GUIDELINE NO. 3 -- AVOIDCONFIDENTIAL

CONFIDENTIAL

PAGE 02 MUNICH 00419 151445Z

DANCE OF PROGRAMMING WHOSE CONTENT COULD LEGITIMATELY BE CONSTRUED AS INFLAMMATORY OR CONDUCIVE TO IRREDENTISM -- AND NO. 4 -- AVOIDANCE OF MATERIAL WHICH COULD REASONABLY BE CONSTRUED AS INCITEMENT TO REVOLT OR SUPPORT FOR ILLEGAL AND VIOLENT ACTION. RL HAS BROADCAST CRITICISMS OF RL "RESTRAINTS" WHICH BUKOVSKY MADE AT ANGLO-AERMCIAN PRESS CLUB IN PARIS.

- 3. BUKOVSKY BELIEVES OPINIONS OF THE "NEW" (THIRD) EMIGRATION FROM THE USSR, I.E. THOSE EMIGRANTS WHO LEFT THE USSR AFTER CIRCA 1968, HAVE A SPECIAL RELEVANCE TO SOVIET CITIZENS WHO HAVE RETHOUGHT OR ARE NOW RETHINKING THEIR VALUES. HE IS AT LEAST GENERALLY AWARE OF RECENT DISAGREEMENTS BETWEEN REPRESENTATIVES OF "OLD" AND "NEW" EMIGRATION IN RL'S RUSSIAN SERVICE.
- 4. ANALYSIS: BUKOVSKY'S PERCEPTION OF RFE/RL PROGRAM POLICY GUIDELINES HAS BEEN STRONGLY CONDITIONED BY HIS PERSONL EXPERIENCES AS A DISSIDENT INTELLECTUAL AND POLITICAL PRISONER. HE IS KEENLY AWARE OF METHODS BY WHICH MEDIA IN USSR ARE CONTROLLED. HE SEEMS, HOWEVER, TO MAKE TACIT ASSUMPTION THAT TRUE MEDIA FREEDOM IS TANTAMOUNT TO THE ABSENCE OF ALL RESTRAINTS AND GUIDELINES. HE HAS GOTTEN IMPRESSION THAT PRESENT RFE/RL GUIDELINES REPRESENT STEP AWAY FROM RL COMMITMENT TO FREEDOM OF INFORMATION.
- 5. BUKOVSKY HAS INDICATED THAT HE WAS NOT RPT NOT ABLE TO LISTEN TO RL WHILE IN PRISON THESE PAST SIX YEARS. HIS VIEWS OF RL ARE NOT, THEREFORE, BASED ON FIRST-HAND ACQUAINTANCE WITH RL PROGRAMMING.
- 6. SUGGESTED TALKING POINTS:
- --FREEDOM IS NOT LICENSE AND RL, LIKE ALL WESTERN MEDIA, HAS ALWAYS OPERATED UNDER PROGRAM POLICY GUIDELINES. CONFIDENTIAL

CONFIDENTIAL

PAGE 03 MUNICH 00419 151445Z

N.Y. "TIMES", FOR EXAMPLE, HAS POLICY SUMMARIZED BY THE SLOGAN "ALL THE NEWS THAT'S FIT TO PRINT."

- --THE MOST CONVINCING EVIDENCE OF RL'S LONGSTANDING COMMITMENT TO FREEDOM OF INFORMATION AND DEMOCRACY IS THE RL PROGRAM ITSELF. HOPEFULLY YOU WILL HAVE THE OPPORTUNITY TO BECOME FAMILIAR IN DEPTH AND OVER TIME WITH RL PROGMRAMS
- --WE ARE CONVINCED THAT A CLOSER, MORE COMPREHENSIVE LOOK AT RL'S PROGRAMMING WILL BRING YOU TO CONCLUSION THAT RL IS CHAMPIONING THE PRINCIPLES OF FREEDOM AND DEMOCRACY YOU YOURSELF STAND FOR BETTS

CONFIDENTIAL

## Message Attributes

Automatic Decaptioning: Z

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a **Current Classification: UNCLASSIFIED** 

Concepts: MEETINGS Control Number: n/a

Copy: SINGLE Sent Date: 15-Feb-1977 12:00:00 am Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event:

Disposition Event:
Disposition Reason:
Disposition Remarks:
Document Number: 1977MUNICH00419
Document Source: CORE

**Document Unique ID: 00** 

Drafter: n/a Enclosure: n/a Executive Order: GS Errors: N/A

**Expiration:** Film Number: D770053-0826

Format: TEL From: MUNICH **Handling Restrictions:** 

Image Path:

ISecure: 1

Legacy Key: link1977/newtext/t19770241/aaaabjxb.tel

Line Count: 110 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 4a3ccec6-c288-dd11-92da-001cc4696bcc

Office: ACTION EUR

Original Classification: CONFIDENTIAL
Original Handling Restrictions: STADIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 3
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: STADIS

Reference: 77 STĂTE 29246

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 01-Mar-2005 12:00:00 am

Review Event: Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 3320212 Secure: OPEN Status: NATIVE

Subject: BUKOVSKY MEETING WITH THE PRESIDENT

TAGS: SOPN, PFOR, UR, US, (CARTER, JIMMY), (BUKOVSKY, VLADIMIR)

To: STATE Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS\_Docs/4a3ccec6-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009